

AMENDED IN SENATE APRIL 15, 1996

SENATE BILL

No. 1809

Introduced by Senator Polanco

February 22, 1996

An act to amend Section 66010.4 of the Education Code, and to amend Sections 15379.20, 15379.21, 15379.25, and 15379.80 of the Government Code, relating to postsecondary education.

LEGISLATIVE COUNSEL'S DIGEST

SB 1809, as amended, Polanco. Postsecondary education: community colleges: California Community Colleges Economic Development Program.

Under existing law, the Board of Governors of the California Community Colleges is created to administer and supervise the statewide system of community colleges known as the California Community Colleges. Existing law establishes the California Community Colleges Economic Development Program, one of the purposes of which is the awarding of grants to community college districts for leadership in the advancement of the economic development goals of the program, as specified. The law establishing the program becomes inoperative on June 30, 1998, and is repealed on January 1, 1999.

This bill would express legislative findings and declarations with respect to regional coordination within the California Community Colleges. The bill would express legislative intent to facilitate and enhance the capacity of the California Community Colleges Economic Development Program to

effectively deliver work force development and training resources, as specified.

This bill would define, for the purposes of the California Community Colleges Economic Development Program, 10 regions within the California Community College system. The bill would authorize the Board of Governors and the Chancellor of the California Community Colleges to award grants to the regions defined in the bill for the purposes of meeting regional economic development and training needs, as specified.

The bill would delay the inoperative and repeal dates of the law establishing the California Community Colleges Economic Development Program, changing these dates to January 1, 1999, and January 1, 2000, respectively.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares
2 all of the following:

3 (1) The California Community College system,
4 composed of 106 community colleges throughout the
5 state, is a primary provider in meeting the educational
6 and training needs of California business and industry.

7 (2) *The October 1993 report of the Commission on*
8 *Innovation, which was entitled Choosing the Future,*
9 *outlined an action agenda for the California Community*
10 *Colleges. Among the recommendations contained in that*
11 *report was a recommendation that California's*
12 *community colleges, as decentralized institutions located*
13 *in communities across the state, should play a more*
14 *active, and even an entrepreneurial, role in the economic*
15 *development of regional and local businesses and*
16 *communities.*

17 (3) A variety of efforts are currently underway
18 directed toward regionalization of economic
19 development, vocational education, and training
20 programs within the state, including programs
21 administered at the federal, state, and local levels. Those



1 regionalization activities include, but are not limited to,
2 all of the following:

3 (A) Regional technology alliances established in
4 accordance with Chapter 446 of the Statutes of 1993.

5 (B) Regional economic and work force development
6 data collection activities, including, but not necessarily
7 limited to, identification and analysis of regional industry
8 clusters through the California Economic Strategy Panel,
9 created by Chapter 864 of the Statutes of 1993.

10 (C) State, local, and regional coordination of work
11 force development and training programs in accordance
12 with Chapter 819 of the Statutes of 1994.

13 (b) It is, therefore, the intent of the Legislature in
14 enacting this act to ~~facilitate~~ *do both of the following*:

15 (1) *Facilitate* and enhance the capacity of the
16 California Community Colleges Economic Development
17 Program, as defined in Section 15379.20 of the
18 Government Code, and the California Community
19 College system, to effectively deliver, in collaboration
20 with other regional educational and training institutions
21 *and regional economic development entities*, work force
22 development and training resources responsive to the
23 regional needs of business and industry.

24 ~~SEC. 2.—~~

25 (2) *To add economic development to the list of*
26 *primary missions of the California Community College*
27 *system.*

28 *SEC. 2. Section 66010.4 of the Education Code is*
29 *amended to read:*

30 66010.4. The missions and functions of California's
31 public and independent segments, and their respective
32 institutions of higher education shall be differentiated as
33 follows:

34 (a) (1) The California Community Colleges shall, as a
35 primary mission, offer academic and vocational
36 instruction at the lower division level for both younger
37 and older students, including those persons returning to
38 school. Public community colleges shall offer instruction
39 through but not beyond the second year of college. These

1 institutions may grant the associate in arts and the
2 associate in science degree.

3 (2) In addition to the primary mission of academic and
4 vocational instruction, the community colleges shall offer
5 instruction and courses to achieve all of the following:

6 (A) The provision of remedial instruction for those in
7 need of it and, in conjunction with the school districts,
8 instruction in English as a second language, adult
9 noncredit instruction, and support services which help
10 students succeed at the postsecondary level are
11 reaffirmed and supported as essential and important
12 functions of the community colleges.

13 (B) The provision of adult noncredit education
14 curricula in areas defined as being in the state's interest
15 is an essential and important function of the community
16 colleges.

17 (C) The provision of community services courses and
18 programs is an authorized function of the community
19 colleges so long as their provision is compatible with an
20 institution's ability to meet its obligations in its primary
21 missions.

22 (3) *A primary mission of the California Community*
23 *Colleges is to advance California's economic growth and*
24 *global competitiveness through education, training, and*
25 *services that contribute to continuous work force*
26 *improvement, technology deployment and business*
27 *development.*

28 (4) The community colleges may conduct to the
29 extent that state funding is provided, institutional
30 research concerning student learning and retention as is
31 needed to facilitate their educational missions.

32 (b) The California State University shall offer
33 undergraduate and graduate instruction through the
34 master's degree in the liberal arts and sciences and
35 professional education, including teacher education.
36 Presently established two-year programs in agriculture
37 are authorized, but other two-year programs shall be
38 permitted only when mutually agreed upon by the
39 Trustees of the California State University and the Board
40 of Governors of the California Community Colleges. The

1 doctoral degree may be awarded jointly with the
2 University of California, as provided in subdivision (c)
3 and pursuant to Section 66904. The doctoral degree may
4 also be awarded jointly with one or more independent
5 institutions of higher education, provided that the
6 proposed doctoral program is approved by the California
7 Postsecondary Education Commission. Research,
8 scholarship, and creative activity in support of its
9 undergraduate and graduate instructional mission is
10 authorized in the California State University and shall be
11 supported by the state. The primary mission of the
12 California State University is undergraduate and
13 graduate instruction through the master's degree.

14 (c) The University of California may provide
15 undergraduate and graduate instruction in the liberal
16 arts and sciences and in the professions, including the
17 teaching professions. It shall have exclusive jurisdiction in
18 public higher education over instruction in the profession
19 of law and over graduate instruction in the professions of
20 medicine, dentistry, and veterinary medicine. It has the
21 sole authority in public higher education to award the
22 doctoral degree in all fields of learning, except that it may
23 agree with the California State University to award joint
24 doctoral degrees in selected fields. The University of
25 California shall be the primary state-supported academic
26 agency for research.

27 (d) The independent institutions of higher education
28 shall provide undergraduate and graduate instruction
29 and research in accordance with their respective
30 missions.

31 *SEC. 3.* Section 15379.20 of the Government Code is
32 amended to read:

33 15379.20. The following definitions govern the
34 construction of this chapter:

35 (a) "California Community Colleges Economic
36 Development Program," "economic development
37 program," and "ED>Net Program" mean the program,
38 the mission of which is described in Section 15379.21.

(b) “California Community College regions” means the 10 regions within the California community college system, including all of the following:

- (1) Far north region.
- (2) North region.
- (3) Bay region.
- (4) Interior bay region.
- (5) Central region.
- (6) South coast region.
- (7) Los Angeles County region.
- (8) Orange County region.
- (9) Desert region.
- (10) San Diego/Imperial region.

(c) “Phase I award” means federal SBIR awards of between twenty thousand dollars (\$20,000) and fifty thousand dollars (\$50,000) in support of approximately a six-month research effort that will demonstrate to the federal funding agency all of the following:

- (1) That the proposing firm can perform high quality research and development.
- (2) That the proposed effort is technically feasible.
- (3) That sufficient progress had been made to justify a much larger agency investment in Phase II.

(d) “Phase II award” means federal SBIR awards, ranging between two hundred thousand dollars (\$200,000) and five hundred thousand dollars (\$500,000), funding the principal research and development effort with a duration normally not exceeding two years.

(e) “Small business” means a corporation, partnership, sole proprietorship, or individual operating a business for profit with 500 employees or less, including employees employed in any subsidiary or affiliated corporation which otherwise meets the requirements of the federal SBIR program.

(f) “Small Business Innovation Research Program (SBIR)” means that program enacted pursuant to the Small Business Innovation Development Act of 1982 (Public Law 97-219) that provides funds to small businesses to conduct innovative research having commercial application.

~~SEC. 3.~~

SEC. 4. Section 15379.21 of the Government Code is amended to read:

15379.21. (a) The mission of the economic development program, subject to approval and amendment by the Board of Governors of the California Community Colleges, shall include, but not be limited to, all of the following:

(1) To advance California's economic growth and global competitiveness through quality education and services focusing on continuous work force improvement, technology deployment, and business development.

(2) To coordinate a community college response to meet statewide work force needs that attracts, retains, and expands businesses.

(3) To develop innovative solutions, as needed, in identified strategic priority areas, including, but not limited to, advanced transportation technologies, biotechnologies, small business applications, applied competitive technologies, including computer integrated manufacturing, production, and continuous quality improvement, environmental technologies, health care delivery, international trade, and work place literacy.

(4) To identify, acquire, and leverage resources to support local, regional, and statewide economic development.

(5) To create logistical, technical, and marketing infrastructure support for economic development activities within the California Community Colleges.

(6) To optimize access to community colleges' economic development services.

(7) To develop strategic public and private sector partnerships.

(b) The board of governors and the chancellor may award grants to districts for leadership in accomplishing the mission and goals of the economic development program, as described in subdivision (a).

1 (c) The board of governors and the chancellor may
2 also award grants to California Community College
3 regions, as defined in Section 15379.20, for purposes of
4 meeting regional economic development and training
5 needs, as identified in accordance with regional Business
6 Resource, Assistance, and Innovation network
7 infrastructure plans, as specified in Section 15379.25.
8 *Regions, as defined in Section 15379.20, may be extended,*
9 *as appropriate, to allow collaboration with other regions*
10 *to the extent that the collaborating regions are*
11 *coterminous.*

12 ~~SEC. 4.—~~

13 *SEC. 5. Section 15379.25 of the Government Code is*
14 *amended to read:*

15 15379.25. The California Community Colleges
16 Economic Development Program Executive Committee
17 shall serve the California Community Colleges in the
18 following capacity:

19 (a) Perform policy and advisory functions to the board
20 of governors regarding the California Community
21 Colleges Economic Development Program.

22 (b) Guide overall program development and
23 implementation and recommend resource development
24 and deployment strategies.

25 (c) Develop and ~~implement, through community~~
26 ~~colleges, a~~ *recommend to the Board of Governors of the*
27 *California Community Colleges, strategies for*
28 *implementation and coordination of regional Business*
29 *Resource, Assistance, and Innovation network*
30 *infrastructure plan plans for each region of the 10*
31 *community college regions to support the mission of the*
32 *economic development program, as described in Section*
33 *15379.21, including an assessment of human resource*
34 *needs in critical high growth industrial sectors. The plan*
35 *plans shall integrate all economic development programs*
36 *and services in the region. The objectives of the plan*
37 *plans shall be to provide a full range of services to the*
38 *region, to coordinate service delivery with other service*
39 *providers, and to identify gaps in services needed by the*
40 *region. The plan plans shall provide a resource inventory*

1 of service providers for clients in the region. *Regional*
2 *infrastructure plans shall be developed in collaboration*
3 *with local cities and counties, county economic*
4 *development entities, private industry councils,*
5 *institutions of higher education, and other regional*
6 *education and training providers, as appropriate.*

7 (d) Recommend vocational education priorities and
8 explore new avenues for expanding the vocational and
9 technical training role of the California Community
10 Colleges, including strategies to provide access by
11 culturally and ethnically disadvantaged individuals to
12 program resources.

13 (e) Establish an effective liaison with business and
14 industry to further define the mission of the California
15 Community Colleges Economic Development Program.

16 (f) Establish connections with other institutions of
17 higher education including the California State
18 University and the University of California to coordinate
19 resources for economic development activities,
20 vocational education, training, and cooperative and
21 compatible network development.

22 (g) Recommend incentives to strengthen economic
23 development programs within local community college
24 districts, including identification of policy, procedural,
25 and political barriers to that development.

26 (h) Review published reports and documents relating
27 to the role of community colleges in economic
28 development, as described in Section 15379.21. Upon
29 review of these reports and documents, develop and
30 recommend to the Chancellor of the California
31 Community Colleges and the Board of Governors of the
32 California Community Colleges the actions necessary to
33 implement the role of the California Community
34 Colleges in California's economic development.

35 (i) Review and update the strategic plan of the
36 California Community Colleges Economic Development
37 Program as deemed necessary to maintain the
38 community college support of California's work force and
39 economic competitiveness pursuant to Section 15379.21.

1 (j) Develop for implementation a resource
2 development plan to expand the services of the economic
3 development program to business and employers
4 pursuant to Section 15379.21 and Article 3 (commencing
5 with Section 15379.40).

6 *SEC. 6.* Section 15379.80 of the Government Code is
7 amended to read:

8 15379.80. (a) This chapter shall become inoperative
9 on January 1, 1999, and as of January 1, 2000, is repealed,
10 unless a later enacted statute, which becomes effective on
11 or before January 1, 2000, deletes or extends the dates on
12 which it becomes operative and is repealed.

13 (b) The Legislative Analyst shall conduct a review of
14 the effectiveness of this chapter for submission to the
15 Governor, the Legislature, and the Board of Governors of
16 the California Community Colleges as part of the
17 Legislative Analyst's analysis of the Budget Bill to be
18 issued in February 1998. In evaluating the program, the
19 Legislative Analyst shall consider all of the following:

20 (1) The findings of the report required by Section
21 15379.70.

22 (2) An assessment of whether any identified problems
23 are issues that affect the implementation of this chapter
24 or issues that warrant revisions of statutes or regulations.
25 The assessment shall include recommendations to
26 improve the California Community Colleges Economic
27 Development Program while maintaining its basic
28 purposes, including the program mission as established by
29 Section 15379.21.

